AMENDED IN SENATE APRIL 26, 2012 AMENDED IN SENATE APRIL 10, 2012

SENATE BILL

No. 1350

Introduced by Senator Leno

February 24, 2012

An act to amend Sections 2104 and 2104.5 of, *and to add and repeal Section 2104.6 of*, the Public Utilities Code, relating to public utilities.

LEGISLATIVE COUNSEL'S DIGEST

SB 1350, as amended, Leno. Public utilities: fines and penalties. Under existing law, the Public Utilities Commission has regulatory authority over public utilities, as defined. The Public Utilities Act requires the commission to investigate the cause of all accidents occurring upon the property of any public utility or directly or indirectly arising from or connected with its maintenance or operation, resulting in loss of life or injury to person or property and requiring, in the judgment of the commission, investigation by it, and authorizes the commission to make any order or recommendation with respect to the investigation that it determines to be just and reasonable. The act provides that any public utility that violates any provision of the California Constitution or the act, or that fails or neglects to comply with any order, decision, decree, rule, direction, demand, or requirement of the commission, where a penalty has not otherwise been provided, is subject to a penalty of not less than \$500 and not more than \$50,000 for each offense. Existing law requires that any fine or penalty imposed by the commission and collected from a public utility be paid to the State Treasury to the credit of the General Fund. The act includes provisions that are specific to gas corporations that involve safety standards for pipeline facilities or the transportation of gas in the state. SB 1350 -2-

This bill would revise the provisions that are specific to gas corporations that involve safety standards for pipeline facilities or the transportation of gas in the state, to authorize the commission to order that all or a portion of a fine or penalty levied against a gas corporation in relation to a safety standard for pipeline facilities or the transportation of gas in the state be held in a separate account by the gas corporation to offset investments, expenses, or both, for gas safety measures that would otherwise be recovered from the utility's customers. The bill would require the commission to set a rate of interest for these accounts. The bill would authorize the commission to audit these accounts. The bill would require that moneys ordered by the commission to be held in one of these accounts be used only for the purpose of offsetting investments, expenses, or both, incurred by the gas corporation for gas safety measures, and only if the expenses would otherwise be recovered in rates from the utility's customers. This bill would provide for the repeal of those provisions on January 1, 2018. The bill would require that, five years after the date of their deposit into the separate account upon the repeal of the provisions related to the separate accounts, any moneys not used for these purposes be paid to the General Fund. This bill would provide that, if the date of the repeal of those provisions is extended, any moneys in a separate account that have not been used for these purposes, 5 years after the date of their deposit into the separate account, be paid to the General Fund.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

- SECTION 1. Section 2104 of the Public Utilities Code, as amended by Section 7 of Chapter 552 of the Statutes of 2008, is amended to read:
- 4 2104. (a) Except as provided by Sections 2100 and 2107.5,
- 5 and in addition to the remedies provided in Sections 688.020 and
- 6 688.030 of the Code of Civil Procedure, actions to recover penalties
- 7 under this part may be brought in the name of the people of the 8 State of California, in the superior court in and for the county, or
- 9 city and county, in which the cause or some part thereof arose, or
- in which the corporation complained of has its principal place of
- business, or in which the person complained of resides. The action,
- 12 if brought pursuant to this section, shall be commenced and

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prosecuted to final judgment by the attorney or agent of the commission. All fines and penalties may be sued for and recovered. The commission may enjoin the sale of a public utility's or common carrier's assets to satisfy unpaid fines and penalties. The commission may use any of the remedies afforded to a creditor under the Uniform Fraudulent Transfer Act (Chapter (commencing with Section 3439) of Title 2 of Part 2 of Division 4 of the Civil Code). Respondents who fraudulently transfer assets to avoid paying commission-imposed fines or penalties are subject to prosecution under Sections 154, 531, and 531a of the Penal Code. In all of these actions, the procedure and rules of evidence shall be the same as in ordinary civil actions, except for prosecutions under the Penal Code or as otherwise herein provided. Except as provided in Section 2104.5 2104.6, all fines and penalties recovered by the state in any action, together with the costs thereof, shall be paid into the State Treasury to the credit of the General Fund. Any action may be compromised or discontinued on application of the commission upon the terms the court approves and orders.

(b) This section shall remain in effect only until January 1, 2014, and as of that date is repealed, unless a later enacted statute, that is enacted before January 1, 2014, deletes or extends that date.

- SEC. 2. Section 2104 of the Public Utilities Code, as added by Section 8 of Chapter 552 of the Statutes of 2008, is amended to read:
- 2104. (a) Except as provided by Sections 2100 and 2107.5, actions to recover penalties under this part shall be brought in the name of the people of the State of California, in the superior court in and for the county, or city and county, in which the cause or some part thereof arose, or in which the corporation complained of has its principal place of business, or in which the person complained of resides. The action shall be commenced and prosecuted to final judgment by the attorney or agent of the commission. All fines and penalties may be sued for and recovered. The commission may enjoin the sale of a public utility's or common carrier's assets to satisfy unpaid fines and penalties. The commission may use any of the remedies afforded to a creditor under the Uniform Fraudulent Transfer Act (Chapter 1 (commencing with Section 3439) of Title 2 of Part 2 of Division 4 of the Civil Code). Respondents who fraudulently transfer assets

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to avoid paying commission-imposed fines or penalties are subject

- 2 to prosecution under Sections 154, 531, and 531a of the Penal
- Code. In all of these actions, the procedure and rules of evidence shall be the same as in ordinary civil actions, except for
- 5 prosecutions under the Penal Code or as otherwise herein provided.
- 6 Except as provided in Section 2104.5 2104.6, all fines and penalties
- 7 recovered by the state in any action, together with the costs thereof,
- 8 shall be paid into the State Treasury to the credit of the General
- 9 Fund. Any action may be compromised or discontinued on
- application of the commission upon the terms the court approves and orders.
- 12 (b) This section shall become operative on January 1, 2014. 13 SEC. 3. Section 2104.5 of the Public Utilities Code is amend
 - SEC. 3. Section 2104.5 of the Public Utilities Code is amended to read:

2104.5. (a) Any penalty for violation of any provision of this act, or of any rule, regulation, general order, or order of the commission, involving safety standards for pipeline facilities or the transportation of gas in the State of California may be compromised by the commission. In determining the amount of the penalty, or the amount agreed upon in compromise, the appropriateness of the penalty to the size of the business of the person charged, the gravity of the violation, and the good faith of the person charged in attempting to achieve compliance, after notification of a violation, shall be considered. The amount of any penalty, when finally determined, or the amount agreed upon in compromise, may be recovered in a civil action in the name of the people of the State of California in the superior court in and for the county, or city and county in which the cause or some part thereof arose, or in which the corporation complained of has its principal place of business or the person complained of resides. In any such action, all penalties incurred, or amounts agreed upon in compromise for violations committed up to the time of commencing the action may be sued for and recovered. In all those actions, the procedure and rules of evidence shall be the same as in ordinary civil actions, except as otherwise herein provided. All fines and penalties recovered by the state in any action, together with the costs thereof, shall be paid into the State Treasury to the credit of the General Fund, except upon order of the commission pursuant to subdivision (b) Section 2104.6.

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(b) The commission may order that all or a portion of a fine or penalty levied against a gas corporation in relation to a safety standard for pipeline facilities or the transportation of gas in the state be held in a separate account by the gas corporation to offset investments, expenses, or both, for gas safety measures that would otherwise be recovered from the corporation's customers.

- (c) The commission shall set a rate of interest for an account established pursuant to subdivision (b).
- (d) The commission may audit an account established pursuant to subdivision (b).
- (e) Any moneys ordered by the commission to be held in a separate account pursuant to subdivision (b) may be used only for the purpose of offsetting investments, expenses, or both, incurred by the gas corporation for gas safety measures, and only if the expenses would otherwise be recovered in rates from the utility's customers. Any moneys not used for these purposes shall, five years after the date of their deposit into the separate account, be paid to the General Fund.
- SEC. 4. Section 2104.6 is added to the Public Utilities Code, to read:
- 2104.6. (a) The commission may order that all or a portion of a fine or penalty levied against a gas corporation in relation to a safety standard for pipeline facilities or the transportation of gas in the state be held in a separate account by the gas corporation to offset investments, expenses, or both for gas safety measures that would otherwise be recovered from the corporation's customers.
- (b) The commission shall set a rate of interest for an account established pursuant to subdivision (a).
- (c) The commission may audit an account established pursuant to subdivision (a).
- (d) Any moneys ordered by the commission to be held in a separate account pursuant to subdivision (a) may be used only for the purpose of offsetting investments, expenses, or both incurred by the gas corporation for gas safety measures, and only if the expenses would otherwise be recovered in rates from the utility's customers.
- (e) This section shall remain in effect only until January 1, 2018, and as of that date is repealed, unless a later enacted statute, that is enacted before January 1, 2018, deletes or extends that date.

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1 SEC. 5. Upon the repeal of Section 2104.6 of the Public Utilities Code, any moneys remaining in the separate accounts 2

- shall be paid to the General Fund. If the date of repeal of that
- section is extended, any moneys in a separate account that have
- 5 not been used for the purposes described in Section 2104.6 shall,
- five years after the date of their deposit into the separate account,
- 7 be paid to the General Fund.